

Pasadena's Complete Streets Performance Metrics

2013 NAEP | AEP Joint Conference

Fred Dock, Director, Department of Transportation

April 3, 2013





Policy Basis for Metrics

Department of Transportation

- **General Plan policies emphasize**
 - > Quality of travel experience for travelers on all modes
 - > Importance of safety, livability and sustainability

Guiding Principles (Seven)

3. **Economic vitality will be promoted to provide jobs, services, revenues, and opportunities**
4. **Pasadena will be promoted as a healthy family community**
5. **Pasadena will be a city where people can circulate without cars**

Mobility Objectives

- **Operations Strategies to Expand Mobility**
- **Enhance Livability**
- **Encourage Walking, Biking, Transit**



Aligning Metrics and Policies

Department of Transportation

Decreasing Emphasis

- Evaluating only street operations and traffic volume changes
 - > Individual intersection performance
 - Level of Service
- Mitigating only impacts to auto travel
 - > Adding vehicular capacity via street widening

Increasing Emphasis

- Network performance
 - > Travel time
- Evaluating impacts to all users
 - > Multimodal Level of Service
 - > PEQI/BEQI
- Elevating priorities for transit, pedestrian and bicycle travel
 - > Enhance conditions for vulnerable users



Livability/Sustainability Metrics

Department of Transportation

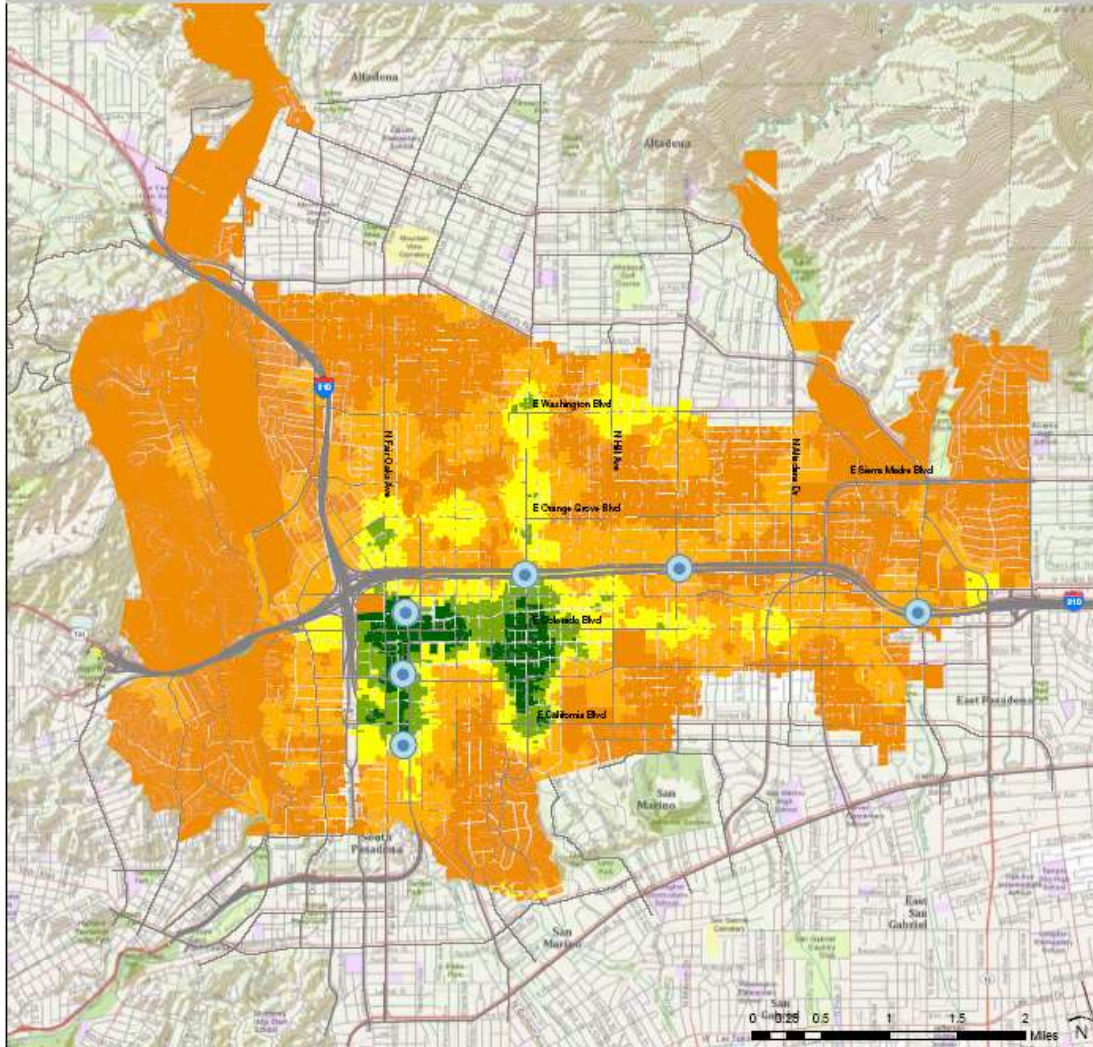
- **Accessibility**
 - > Incorporating Livability via walking conditions
- **Sustainability**
 - > Focus on Greenhouse Gas production
- **Multi-Modal metrics**
 - > Traveler Experience
 - Incorporating Livability via Quality of Service for Transit, Bicycle, and Pedestrians



Pasadena Accessibility Score

Department of Transportation

PacScore: 1/4 Mile Walk to Work/Play/Shop/Learn



What's "PacScore"?

Measure of 1/4 Mile Walk to Places for Work, Play, Shop, and Learn, such as Grocery stores, Restaurants, Parks, Schools, Shopping, Coffee Shops, Bookshops, Banks and Entertainment venues

PacScore

100

Very High

All or most destination types are within a quarter-mile walk from all parcels with very high PacScore.

80

High

Many destination types are within a quarter-mile walk from all parcels with high PacScore.

57

Medium

A variety of destination-types are within a quarter-mile walk from all parcels with medium PacScore.

31

Low

A few destination types are within a quarter-mile walk from all parcels with low PacScore.

6

Very Low

One or no destination type is within a quarter-mile walk from all parcels with very low PacScore.

Gold Line Station

GENERAL PLAN UPDATE
PASADENA
Guiding Our Community's Future

ARUP

June 2011

Sources: Google Earth Pro, Los Angeles County GIS Portal, WalkScore.com



Accessibility Metric

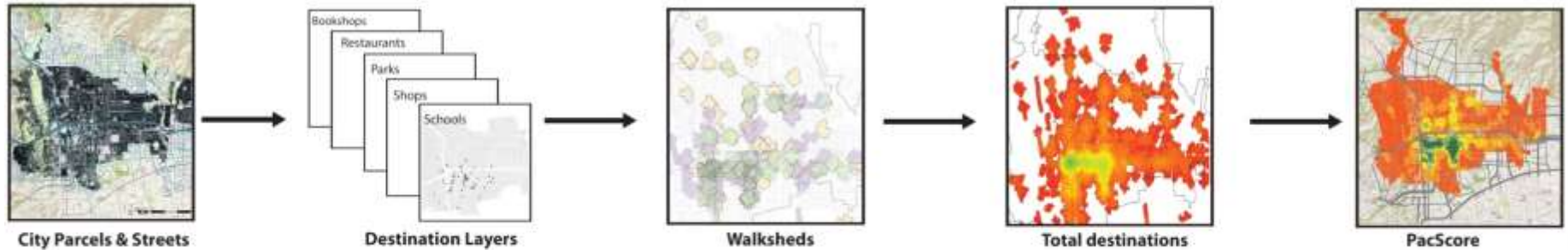
Department of Transportation

- Relevant to all trip types to all destinations within the City
- Used to help people understand why different parts of Pasadena “work” differently
- Easily communicated and intuitive
- Used to identify and in solving deficiencies
- Supportive of Sustainability goals



Accessibility Methodology

Department of Transportation



- A city street database allows for distance measures.
- PacScore can measure accessibility at any geographic level, including neighborhoods, census tracts and individual parcels.

- Destination type and place data were collected from Google Earth and LA County.
- Destination types include: Grocery stores, Restaurants, Parks, Schools, Shopping, Coffee Shops, Bookshops, Banks, and Entertainment venues

- A walkshed showing 1/4 mile walking distance from each destination was mapped.
- Destinations were counted in overlapping walksheds.

- Weights were assigned to reflect the number and choice of destinations from each parcel.
- This map shows the number of total destinations accessible in 1/4 mile from each parcel. Green represents more; orange represents less.

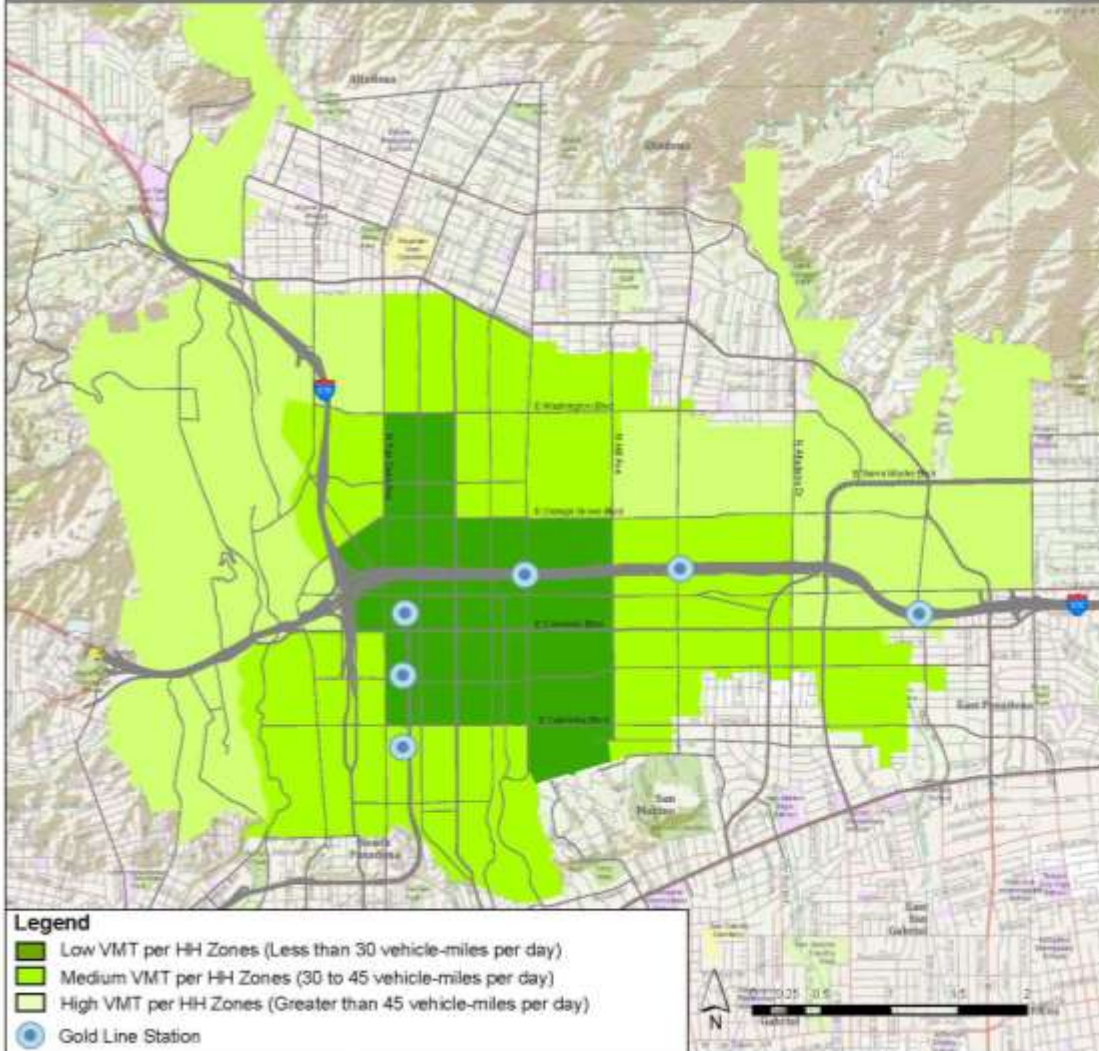
- The PacScore data were generalized to create five categories from very low to very high, as shown on the citywide map.
- PacScore can be further customized to reflect transit accessibility, street quality and other factors, or to assign different weights to destination types.



Sustainability Metric: VMT/HH

Department of Transportation

Estimated Vehicle-Miles Traveled by Census Tract

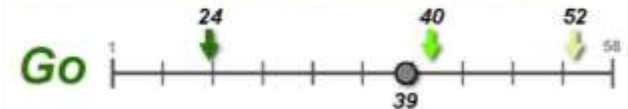


Pasadena Households On the Go

What is VMT per Household (VMT / HH)?

- The total miles travelled by all vehicles operated by a household on a typical day.
- Estimated as an average for households living in Pasadena "zones" (Census Tracts).

What does VMT / HH look like in Pasadena?



Estimated VMT / HH in Pasadena zones

- Low VMT per HH (Less than 30 vehicle-miles per day)
- Medium VMT per HH (30 to 45 vehicle-miles per day)
- High VMT per HH (Greater than 45 vehicle-miles per day)
- Estimated Pasadena Average

Why does VMT matter?

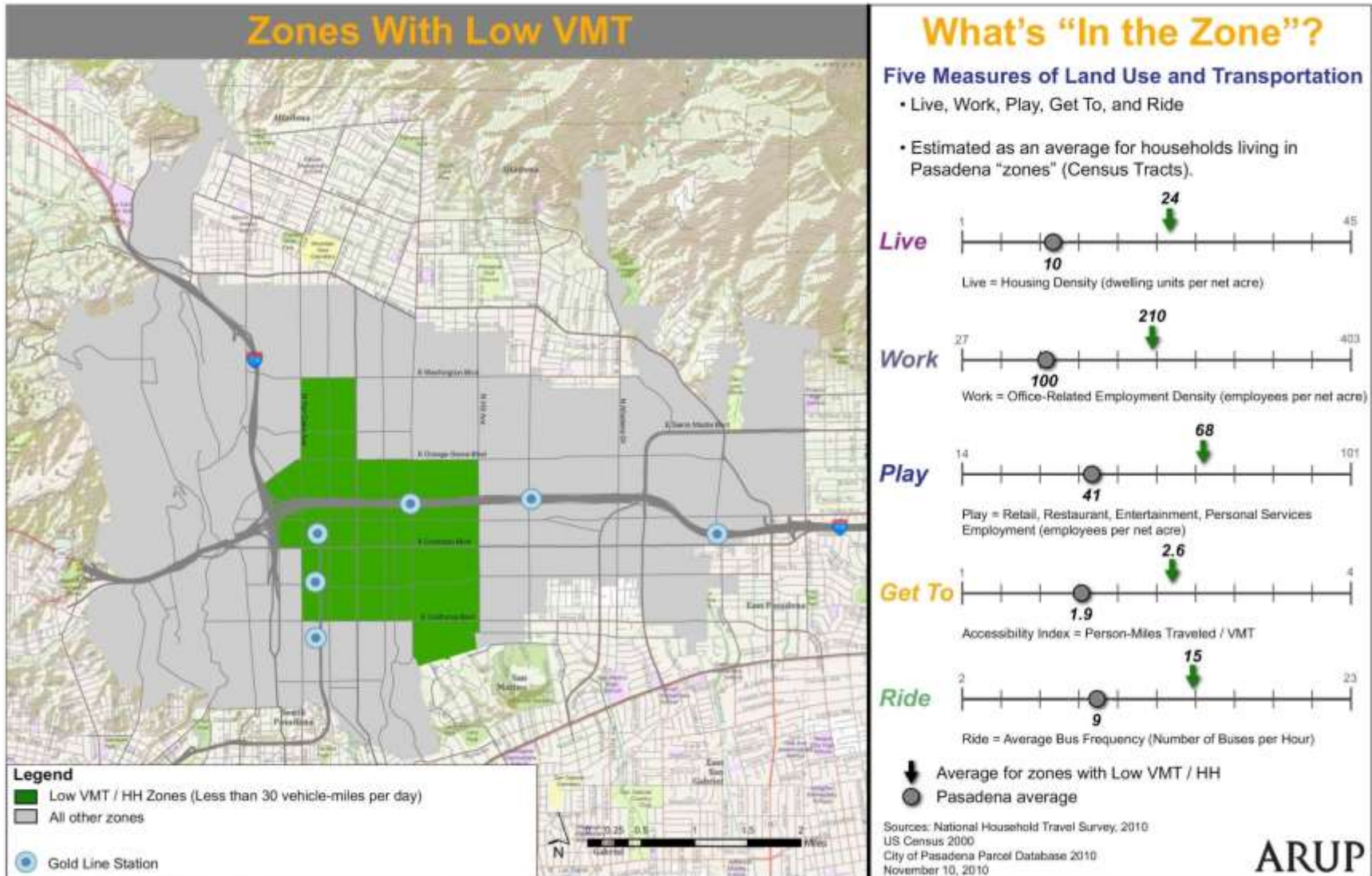
- Lower VMT / HH indicates less vehicle travel which results in...
 - **Less congestion**
 - **Less air pollution**
 - **Fewer greenhouse gas (GHG) emissions**

Sources: National Household Travel Survey, 2001
 US Census 2000
 City of Pasadena Parcel Database 2010
 November 10, 2010



Relative to Accessibility

Department of Transportation





Traveler Experience

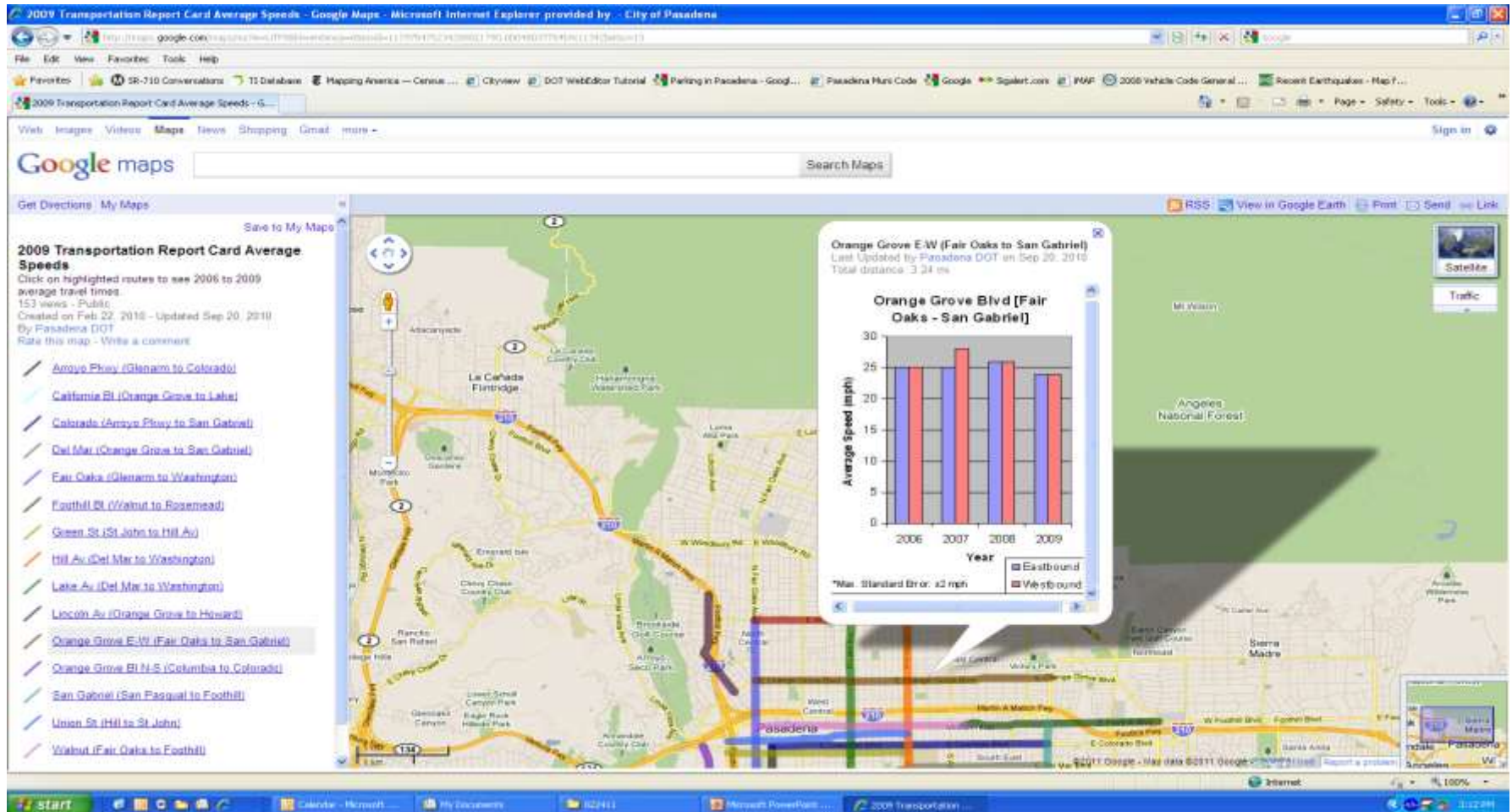
Department of Transportation

- **Recognize dominant mode**
 - > Reflect people's experiences traveling in Pasadena
- **Move attention towards corridors and trips**
 - > De-emphasize delay at individual intersections
 - > Improve traffic assignment in Impact Studies
- **Incorporate elements of livability**
 - > Mode-specific
 - > Quality of Service



Corridor Travel Time

Department of Transportation





Evaluation of Approaches

Department of Transportation

- **Network-based Metrics**
 - > Vehicle Miles of Travel (VMT)
 - > Travel Time
- **Traveler Experience Metrics**
 - > S.F. Pedestrian Environment Quality Index (PEQI)
 - > S.F. Bicycle Environment Quality Index (BEQI)
 - > Multi-Modal Level of Service (MMLOS)



MMLOS Case Studies

Department of Transportation

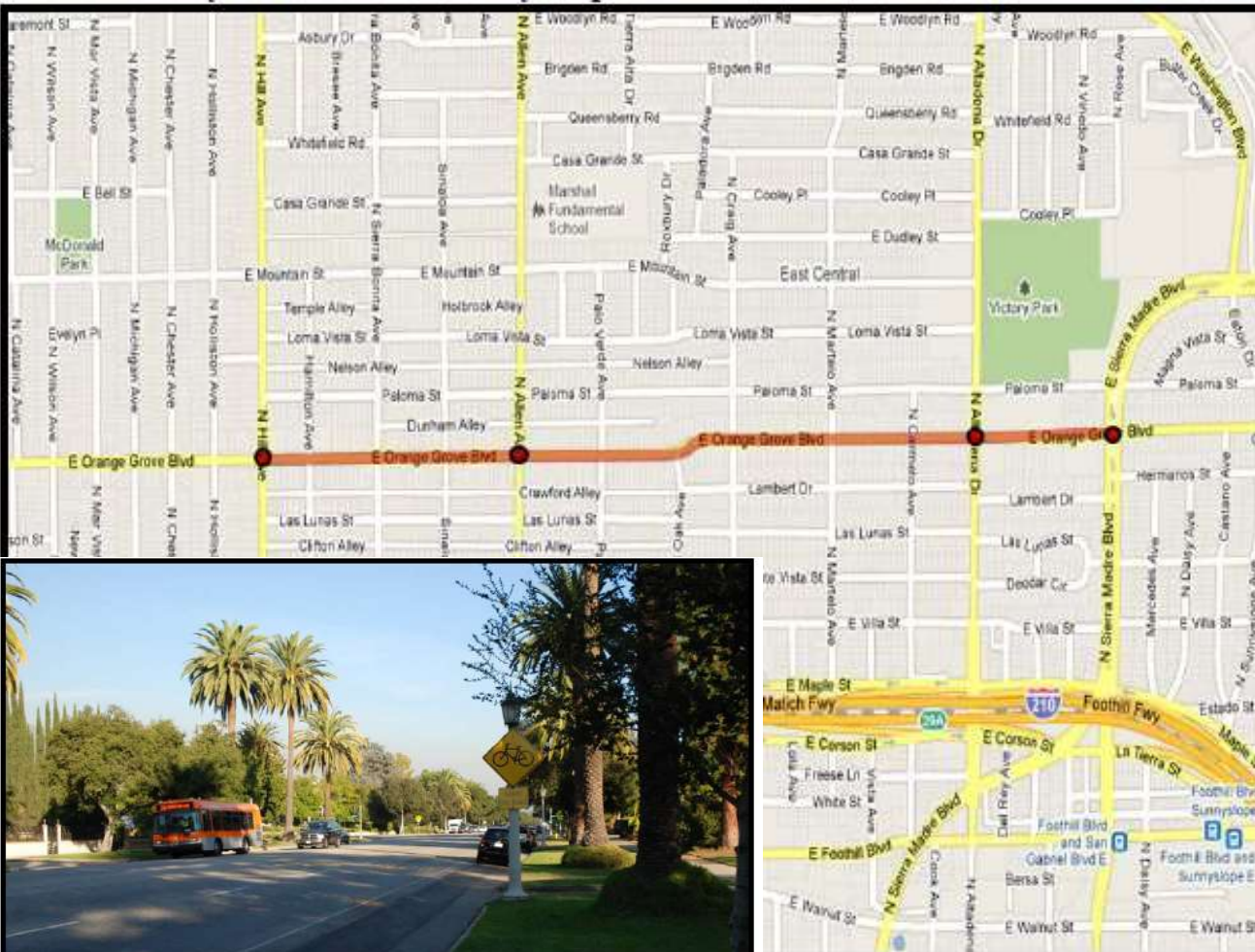
- **Two project types selected**
 - > Detailed analysis with the MMLOS approach
 - > Comparison with the current Transportation Impact Study approach
- **Case I - Road Diet in lower density residential area**
- **Case II - Mixed Use Development in Central District**



Road Diet Case Vicinity Map

Department of Transportation

A proposed road diet project removing two lanes of traffic on East Orange Grove Boulevard and installing bike lanes in both directions

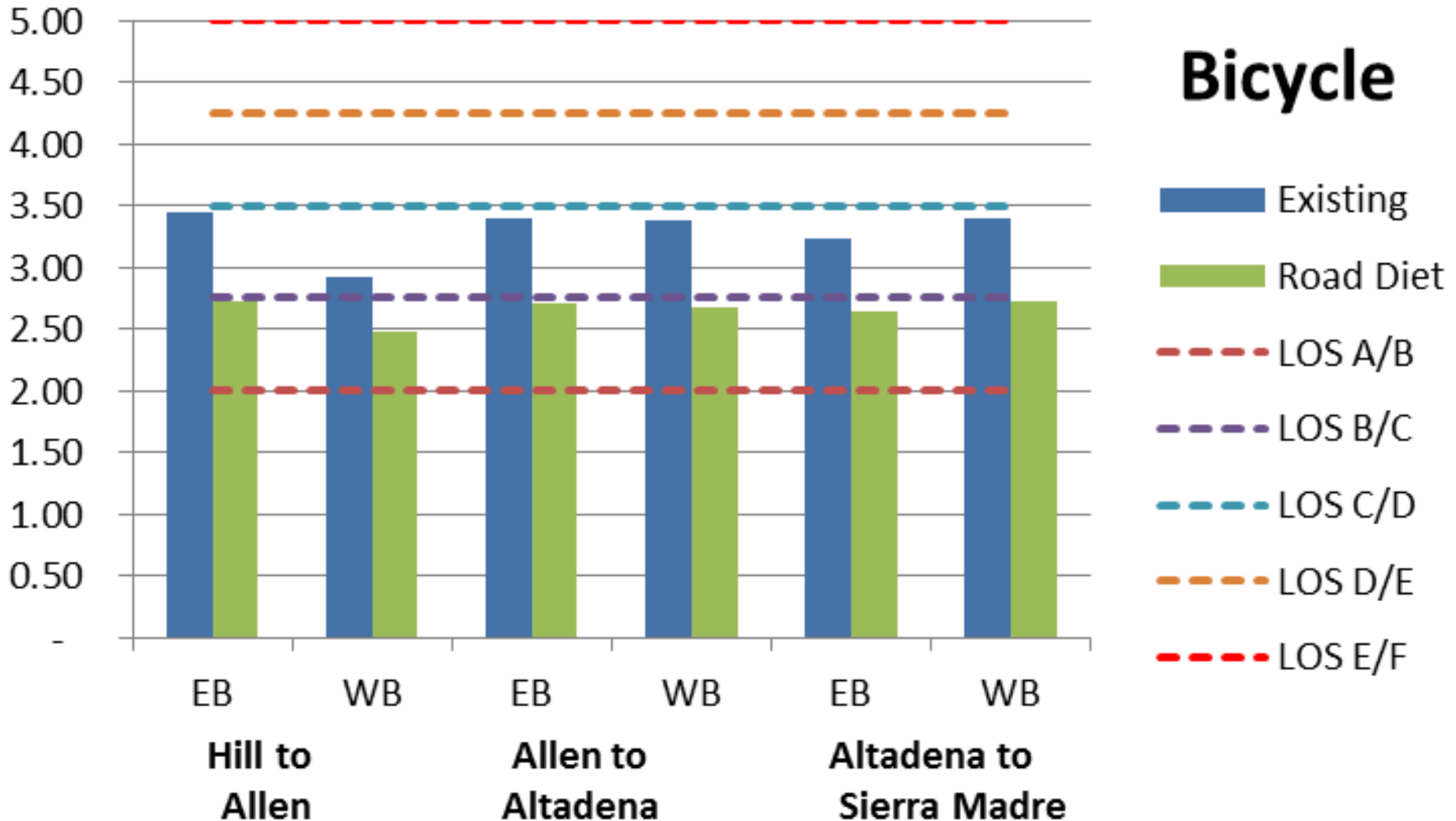


Source: Dowling Associates, Inc.



Orange Grove – AM Peak

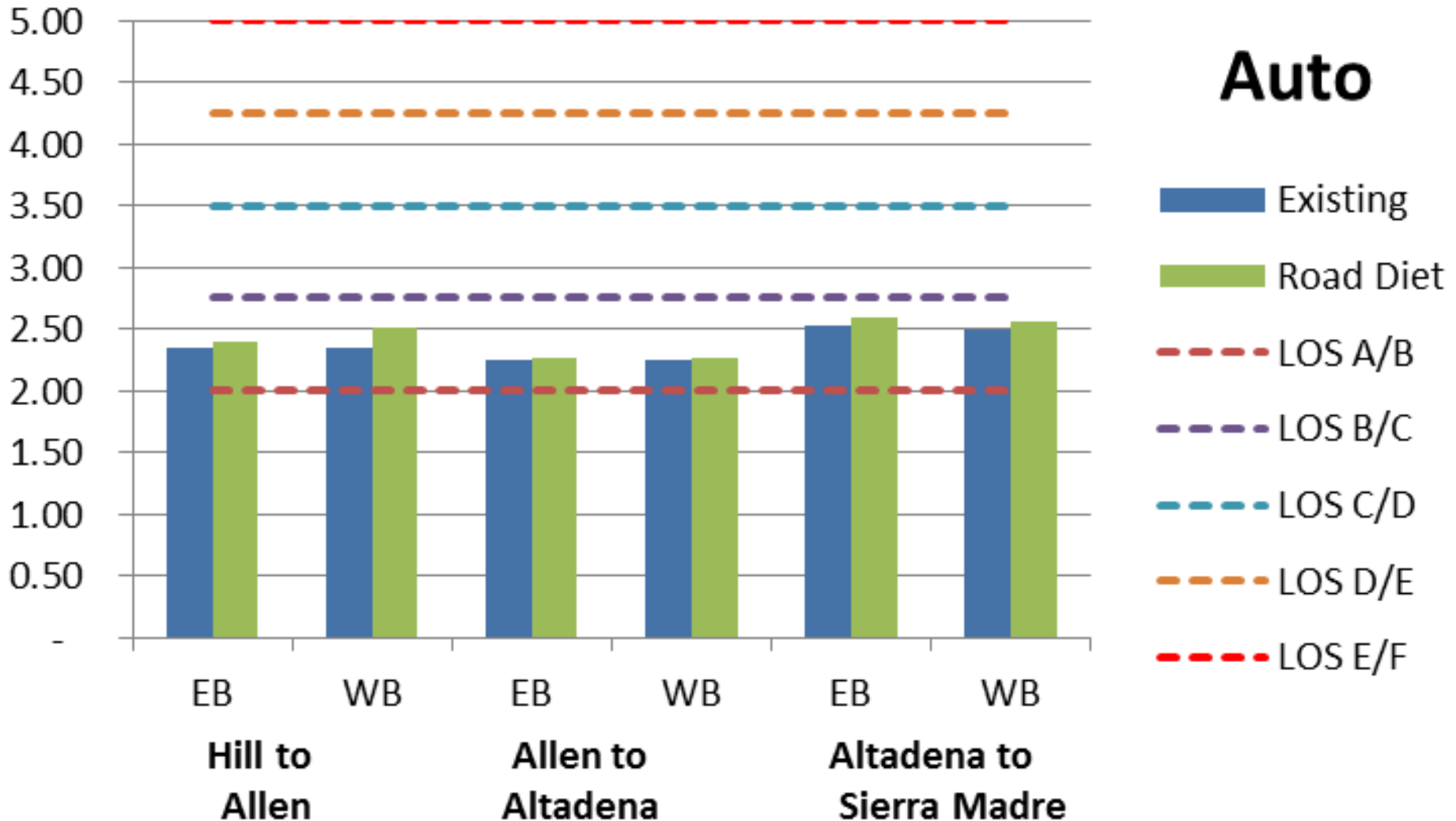
Department of Transportation





Orange Grove – AM Peak

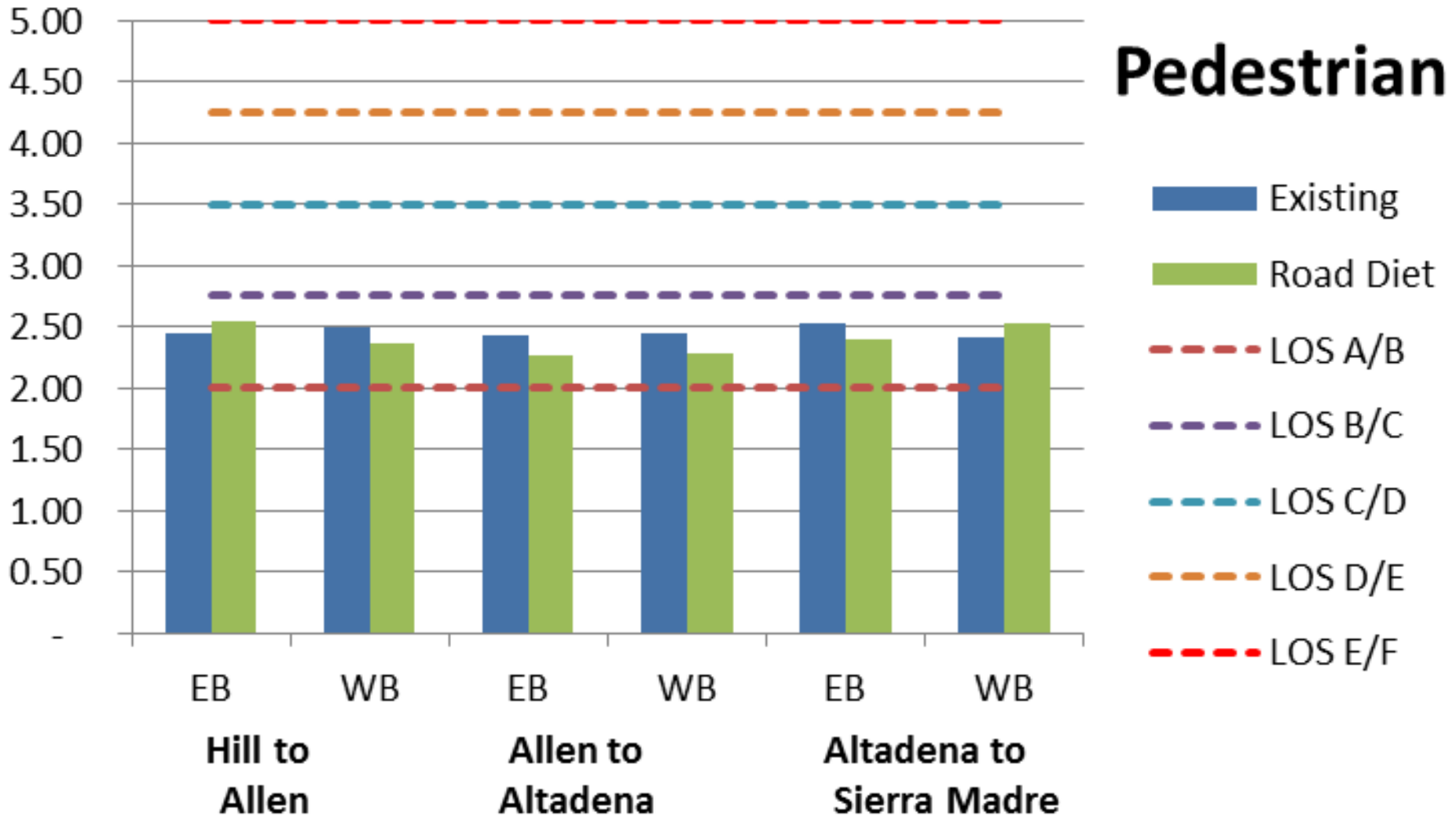
Department of Transportation





Orange Grove – AM Peak

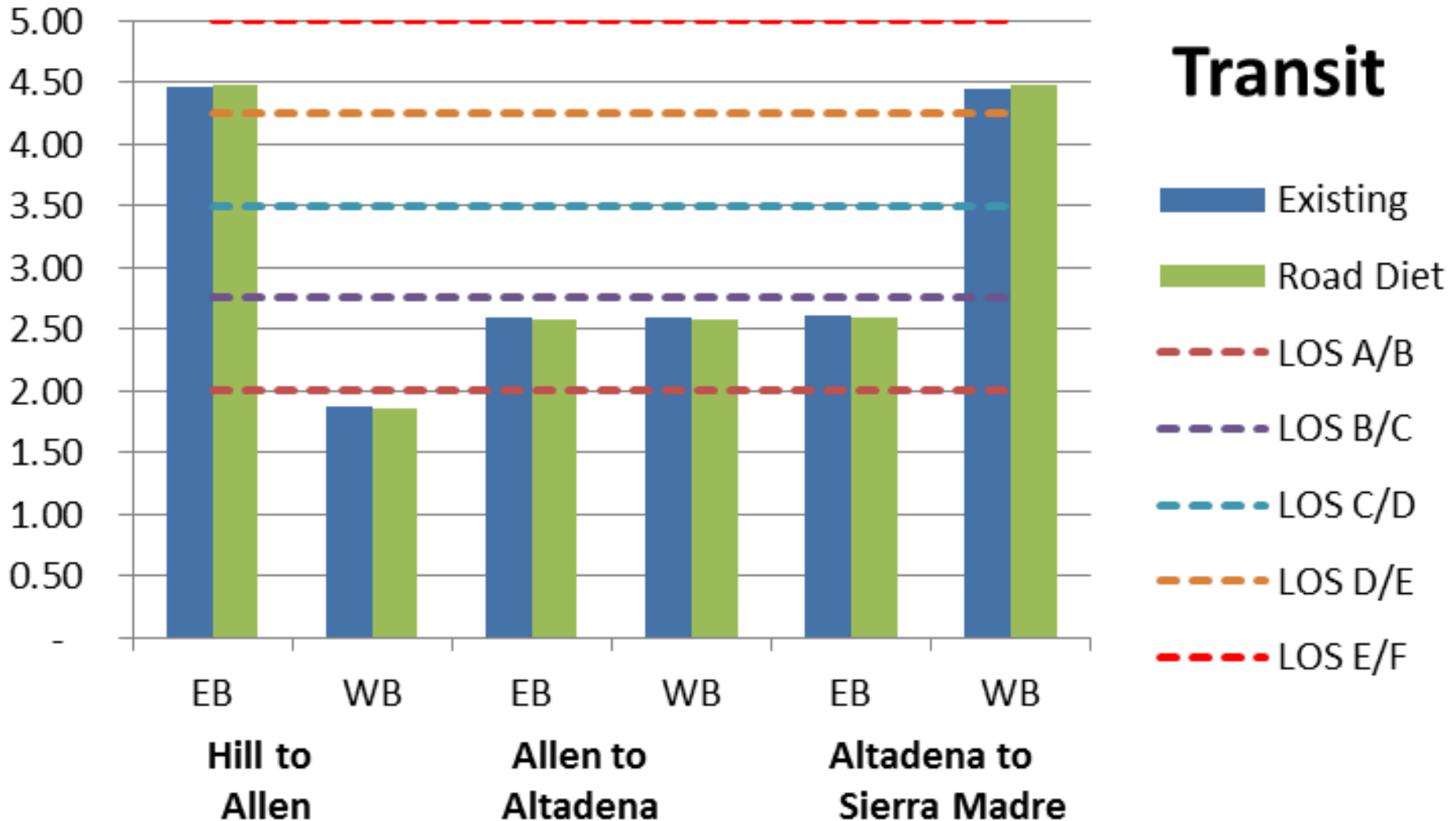
Department of Transportation





Orange Grove – AM Peak

Department of Transportation

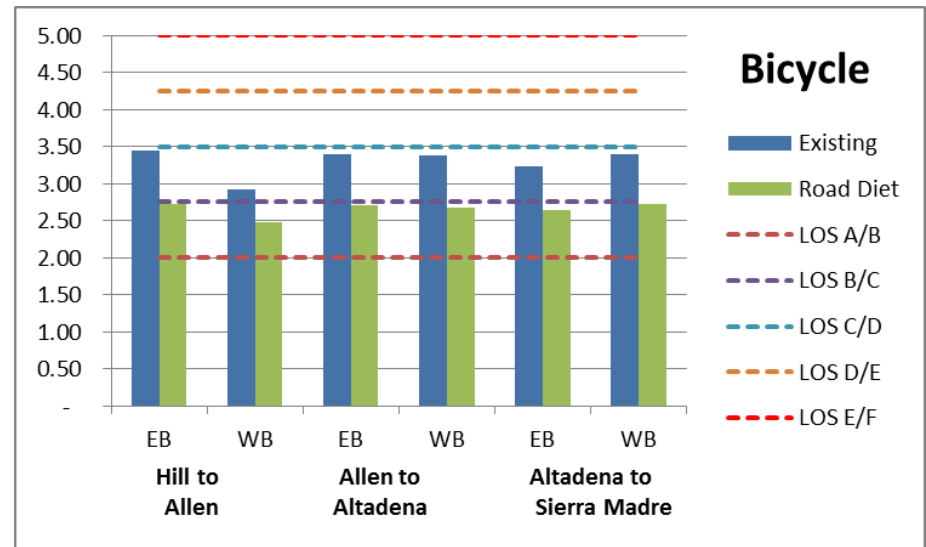




Case Studies Findings - I

Department of Transportation

- Proposed Orange Grove Road Diet Project between Hill Avenue and Sierra Madre Boulevard
 - > Findings showed that road diet project would improve bicycle LOS with minimal impact on other modes LOS
 - > Adding a bike lane made a difference of one LOS on all segments (C to B)





Mixed Use Project Vicinity Map

Department of Transportation



A mixed-use project consisting of 125,000 sq. ft. of Retail/Office with a 156-room Hotel





Case Studies Findings - II

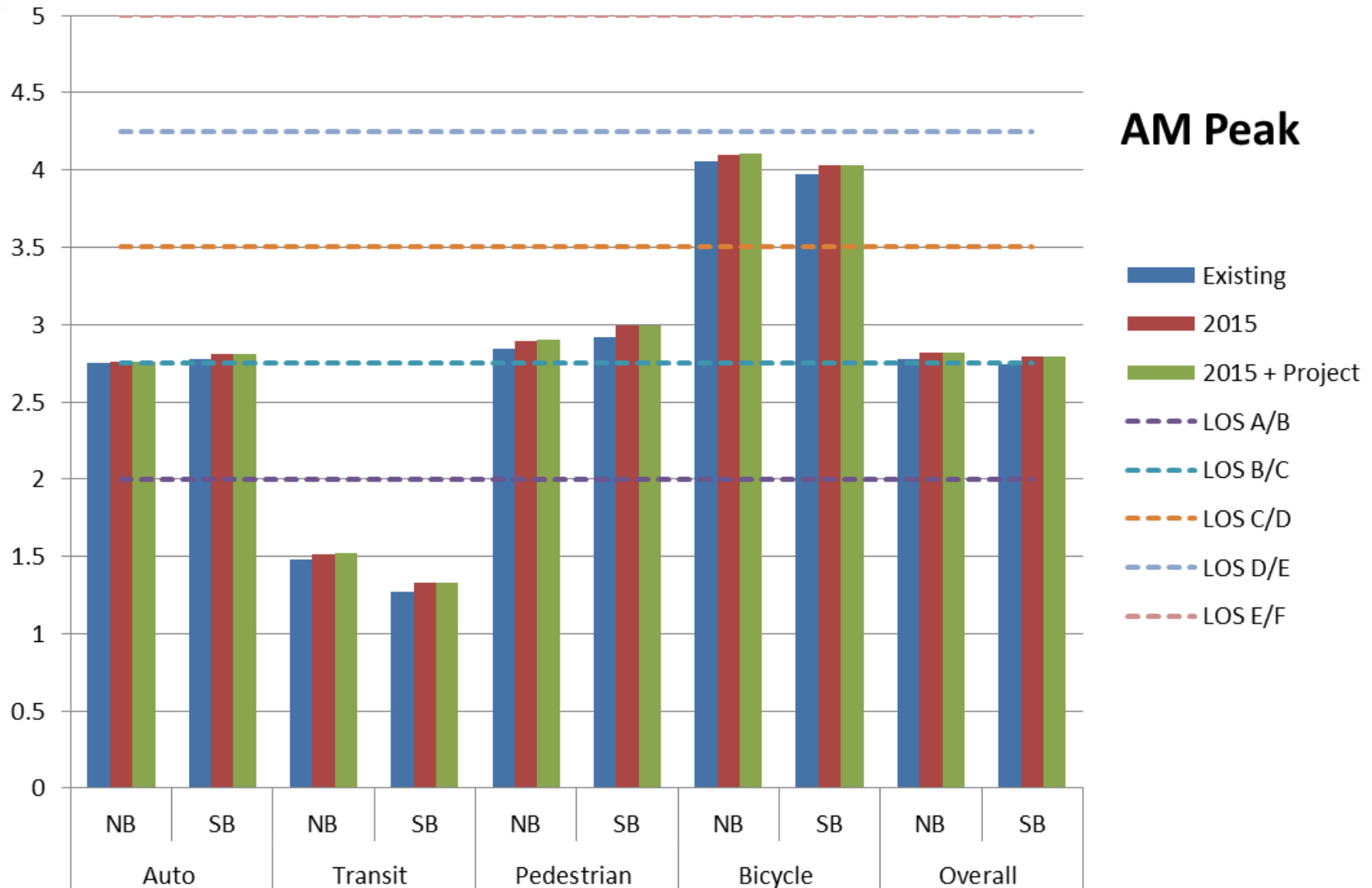
Department of Transportation

- Compared MMLOS with recent EIR analysis
- Segment MMLOS showed expected range of conditions for each mode
 - > Identified need to improve LOS for bicycles on Lake
- Intersection MMLOS results for auto mode were equivalent to the ICU results
 - > MMLOS approach reasonably predicted the auto drivers' perception of the conditions.



Lake Avenue MMLoS Scores

Department of Transportation





Case Study Conclusions

Department of Transportation

- **Inclusion of MMLOS analysis resulted in**
 - > A more robust analytical basis for requiring mitigation measures for transit, pedestrians and bicycles
 - > An analytical/quantifiable justification to reject mitigation measures that expand vehicular capacity in ways that would negatively impact other modes
- **MMLOS Sensitivity (or lack of)**
 - > Compared to auto-only approach, it's an improvement and not an immediate problem
 - > Going forward, further refinement will be needed



Updated Impact Methodology

Department of Transportation

Impact Metric	Prior Methodology	Current Methodology	Significant Impact Thresholds
Intersection Auto LOS	Intersection Capacity Utilization (ICU)	ICU	No Change (sliding scale of impact)
Intersection Pedestrian LOS	None	Multi-Modal Level of Service (MMLOS)	Being evaluated (see below)
Segment Impact – Auto	$\frac{\text{Project + Existing ADT}}{\text{Existing ADT}}$	MMLOS	Concept: <ul style="list-style-type: none"> • LOS C as threshold for significance • Any increase at LOS D/E/F would be significant • Increment of change may be established similar to current sliding scale
Segment Impact – Pedestrian	None	MMLOS	
Segment Impact – Bicycle	None	MMLOS	
Segment Impact – Transit	None	MMLOS	



More Information

Department of Transportation

- **Fred Dock or Mike Bagheri**
City of Pasadena
Department of Transportation
221 East Walnut Street, Suite 210
Pasadena, CA 91101
(626) 744-TRIP
- <http://www.ci.pasadena.ca.us/Transportation/>

fdock@cityofpasadena.net | mbagheri@cityofpasadena.net